

Report of: Service Director, Public Protection

Meeting of:	Date:	Ward(s):
Licensing Sub-Committee - A	19/02/2019	Bunhill

	Exempt	Non-exempt
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**SUBJECT: PREMISES LICENCE REVIEW APPLICATION
RE: BAGCI FOOD CENTRE, 152 CENTRAL STREET,
LONDON EC1V 8AY**

1. Synopsis

- 1.1 This is an application by Trading Standards for a Review of the Premise Licence under Section 51 of the Licensing Act 2003. A copy of the review application is attached as Appendix 1.
- 1.2 The grounds for the review is related to the following licensing objectives:
- i) The prevention of crime and disorder
 - ii) The protection of children from harm

2. Relevant Representations

Licensing Authority	Yes
Metropolitan Police	Yes
Noise	No
Health and Safety	No
Trading Standards	Reviewer
Public Health	Yes

Safeguarding Children	No
London Fire Brigade	No
Local residents	No:
Other bodies	No:

3. Background

3.1 The premises currently holds a licence allowing:

- The sale by retail of alcohol, off supplies only, from 00:00 until 24:00, Mondays to Sundays; and
- The premises opening hours are, Mondays to Sundays 00:00 to 24:00
- On the current premises licence Annex 2 – condition 1 is missing, this is an administrative error and no conditions are missing from the licence.

The premises licence was granted in June 2006, the licensee was Dilek Doldur

3.2 On 15 September 2008 an application to vary the DPS and transfer the licence was submitted by Ibrahim Bagcih which was granted.

3.3 In September 2010 the licensee Ibrahim Bagcih was invited to Officer panel following the sale of alcohol to a person under the age of 18 years.

3.4 On 21 November 2012 a minor variation was submitted by the licensee to add additional conditions on to the licence to prevent non duty paid goods, under age sales and sale of illicit alcohol at the request of Trading Standards.

3.5 In May 2014 complaints were received regarding anti-social behaviour outside the premises and the possible sale of alcohol to under age persons, a visit carried out saw resulted in the witness of a drunk male being served alcohol.

4. Planning Implications

4.1 There are no current planning enforcement cases relevant to this license application.

5. Recommendations

5.1 To determine the application for a review of premises licence under Section 52 of the Licensing Act 2003.

5.2 The Committee must, having regard to the application and any relevant representations, take such steps as mentioned in Section 52(4) of the Act (if any) as it considers appropriate for the promotion of the licensing objectives

5.2 The steps stated in Sections 52(4) of the Act are as follows:

- a) to modify the conditions of the licence; and for this purpose the conditions of the licence are modified if any of them are altered, omitted or any new condition is added;

- b) to exclude a licensable activity from the scope of the licence;
- c) to remove the designated premises supervisor;
- d) to suspend the licence for a period not exceeding three months;
- e) to revoke the licence;
- f) the Committee also have the option to leave the licence in its existing state;
- g) the Committee also has the power in relation to steps a) and b) to provide that the modification and exclusion only has effect for a limited period not exceeding three months

6. Conclusion and reasons for recommendations

- 6.1 The Council is required to consider this review application in the light of all relevant information, and must take such steps as it considers appropriate to promote the licensing objectives.

Appendices:

- Appendix 1: application form including supporting documents;
Appendix 2: current premises licence
Appendix 3: supporting documents from the agent of the licensee
Appendix 4: representations
Appendix 5: map of premises location

Background papers:

None.

Final report clearance:

Signed by:

Jan Hart



Service Director – Public Protection

Date 5th February 2019

Report author: Licensing Service

Tel: 020 75027 3031

E-mail: licensing@islington.gov.uk

Application for the review of a premises licence or club premises certificate under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form. If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary.

You may wish to keep a copy of the completed form for your records.

I Alonso Ercilla

(Insert name of applicant)

apply for the review of a premises licence under section 51 / ~~apply for the review of a club premises certificate under section 87 of the Licensing Act 2003 for the premises described on Part 1 below (delete as applicable)~~

Part 1 – Premises or club premises details

Postal address of premises or, if none, ordnance survey map reference or description:

Bagci Food Centre (City Road Supermarket)

152 Central Street

Post town: **London**

Post code: **EC1V 8AY**

Name of premises licence holder or club holding club premises certificate:
Ibrahim Bagcih

Number of premises licence or club premises certificate: **LN-04755/071212**

Part 2 - Applicant details

I am

Please tick ✓/yes

an interested party (please complete (A) or (B) below)

a person living in the vicinity of the premises

a body representing persons living in the vicinity of the premises

a person involved in business in the vicinity of the premises

a body representing persons involved in business in the vicinity of the premises

a responsible authority (please complete (C) below)

a member of the club to which this application relates (please complete (A) below)

(C) DETAILS OF RESPONSIBLE AUTHORITY APPLICANT

Name and address

Alonso Ercilla

Trading Standards Manager

Public Protection Division

222 Upper Street

London

N1 1XR

Telephone number: **020 7527 4028**

E-mail: alonso.ercilla@islington.gov.uk

This application to review relates to the following licensing objective(s)

Please tick one or more boxes

the prevention of crime and disorder

public safety

the prevention of public nuisance

the protection of children from harm

This application to review a premises licence relates to the objectives to prevent crime and disorder and to protect children from harm. In particular, it relates to the seizure of a quantity of alcohol that was not intended for sale the UK market and the sale of alcohol to a person under the age of 18.

On 14th November 2018, the Trading Standards Service conducted a test purchase using a young adult (aged 23) to see if the Challenge 25 policy was being operated on the premises, in accordance with the licence conditions. A purchase of one 500ml can of Perla (green label) beer with an ABV of 6% was made for £1.49 and no challenges regarding identification were made by the business, indicating that the Challenge 25 policy was not in operation in the store. In addition to this breach of licence condition, the Perla beer bore no English labelling, indicating that it was not be intended for sale in the UK (ie was illegal, non-duty paid alcohol). See item LS/1 for photographs of the can of Perla purchased. A date was scheduled for 5th December 2018 for Trading Standards officers to return to the premises and conduct a full inspection of the alcohol in order to ascertain the quantity of illicit stock on the premises. A warning letter was therefore not sent at this stage as the nature and extent of the problem was not yet known.

On 15th November 2018, a letter of advice was sent by Trading Standards advising the licensee of the test purchase and indicating that it would be highly likely that an underage test purchase may occur within the next few months. The letter reiterated the importance of asking anyone who appears to be under the age of 25 to prove that they are old enough to purchase age restricted goods. The letter also invited the licensee and any employees to the next age restricted products training session that is to be held at the Council offices in Febraury 2019. No response from anyone at the business was ever received by Trading Standards. See item LS/2 for a copy of the letter sent.

On 5th December 2018, a visit was conducted by Trading Standards officers in order to inspect the Perla beer that was believed to be illegally supplied for sale. The cans of Perla beer displayed for sale within the cooler failed to contain any English labelling or ingredients. Officers therefore seized 26 cans of Perla beer that had no English labelling and therefore were not intended for sale on the UK market. See item LS/3 for a copy of the visit report left following the seizure. The licensee / DPS was not present during this visit, officers liaised with a Savas KURU who stated that he was a manager. No invoices were produced to demonstrate the origins of the alcohol.

Seized items:

Brand	ABV	Quantity (can)
Perla green label beer 500ml	6%	16
Perla black label beer 500ml	7.5%	10
		(13 litres)

On 11th December 2018, Trading Standards conducted a formal test purchase using a minor (aged 14) and an employee of the business sold one 500ml can of Ace Cider with an ABV of 7.5% for £1 to a person under the age of 18, contrary to s.146 of the Licensing Act 2003. See item LS/4 for photographs of the can of Ace cider purchased. A Penalty Notice for Disorder of £80 was served on the seller, Ms Meliha KAYRAN, following the sale by the Police.

During this visit, the licensee / DPS again was not present. Officers liaised with a Firat BAGCIH who stated that he was a manager of the premises. He stated that the PLH / DPS is his father, Ibrahim BAGCIH. When asked to produce a copy of the premises licence, he produced a single page which stated that the holder of the premises licence was Ali NACAKGEDIGI and Huseyin ORDU and claimed that one of these names was an alternative name of his fathers. See item LS/5 for a copy of the licence supplied to officers during the visit. Firat BAGCIH failed to produce a current copy of the premises licence. Louise SMEDLEY also asked Firat BAGCIH to produce training records and refusals logs. No evidence of any training provided to staff on age restricted products was provided. The refusals logs produced stopped being recorded in November 2017. See item LS/6 for a photograph of the refusals log supplied to officers during the visit.

Conclusion

There appears to be a severe lack of effective management at the premises. The licensee and DPS has not been present at any of the visits to the premises by officers from Trading Standards during the months of November and December 2018, indicating that they have little or no operational control in the business. They are therefore not managing the premises effectively as they are required.

The contact that Trading Standards officers have had with the business evidently demonstrate that Annex 2, conditions 15, 16, 17 and 18 which relate to the operation of a Challenge 25 policy, staff training, asking for proof of age and maintaining a refusals log respectively, are clearly not being complied with as identification was never requested of either of the volunteers during the exercise; no training records have ever been produced and the refusals logs are inadequate and not up to date.

Annex 2, condition 11 of the PL requires that invoices for alcohol should be retained and produced to officers when requested, which failed to happen. The detriment caused by illegal alcohol cannot be understated. It can be bought very cheaply because duty is evaded and means that shops can undercut their rivals unfairly, which might also encourage vulnerable street drinkers to drink more than they might otherwise. It also means that the end user may not be able to understand what the beverage contains because the labelling is not in English, as required by law.

Recommendations

A number of licence conditions are being given scant, if any, regard by the PLH / DPS.

The sale of alcohol to a minor is a serious matter and is a criminal offence under s146 of the Licensing Act 2003. Section 11.27 of the statutory guidance on the Licensing Act 2003 states that the purchase of alcohol by minors is one of the specific criminal activities that should be treated particularly seriously in connection to licensed premises.

The PLH has demonstrated very little due diligence and has failed to produce adequate invoices, training records or refusals logs when requested.

The PLH / DPS has never been present on the premises during visits from Trading Standards Officers and has to date, never made contact with us. We therefore have very little confidence in the ability of the PLH to manage the premises effectively.

The premises licence is already suitably equipped with licence conditions. The concern is therefore that the licence conditions are being given little or no regard by the PLH which, in our view, shows complete disregard to the licensing objectives. With these factors in mind, we could recommend a medium term suspension.

Please tick ✓ yes

Have you made an application for review relating to this premises before No

If yes please state the date of that application

Day	Month	Year

If you have made representations before relating to this premises please state what they were and when you made them

N/A

Please tick ✓ yes

I have sent copies of this form and enclosures to the responsible authorities and the premises licence holder or club holding the club premises certificate, as appropriate

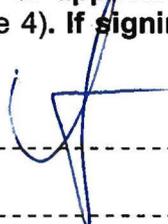
I understand that if I do not comply with the above requirements my application will be rejected

IT IS AN OFFENCE, LIABLE ON CONVICTION TO A FINE UP TO LEVEL 5 ON THE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003 TO MAKE A FALSE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION

Part 3 – Signatures (please read guidance note 3)

Signature of applicant or applicant's solicitor or other duly authorised agent (See read guidance note 4). **If signing on behalf of the applicant please state in what capacity.**

Signature



Date

24.12.18

Capacity **Trading Standards Manager**

Contact name (where not previously given) and postal address for correspondence associated with this application (please read guidance note 5)

Post town

Post Code

Telephone number (if any)

If you would prefer us to correspond with you using an e-mail address your e-mail address (optional)

LS/1





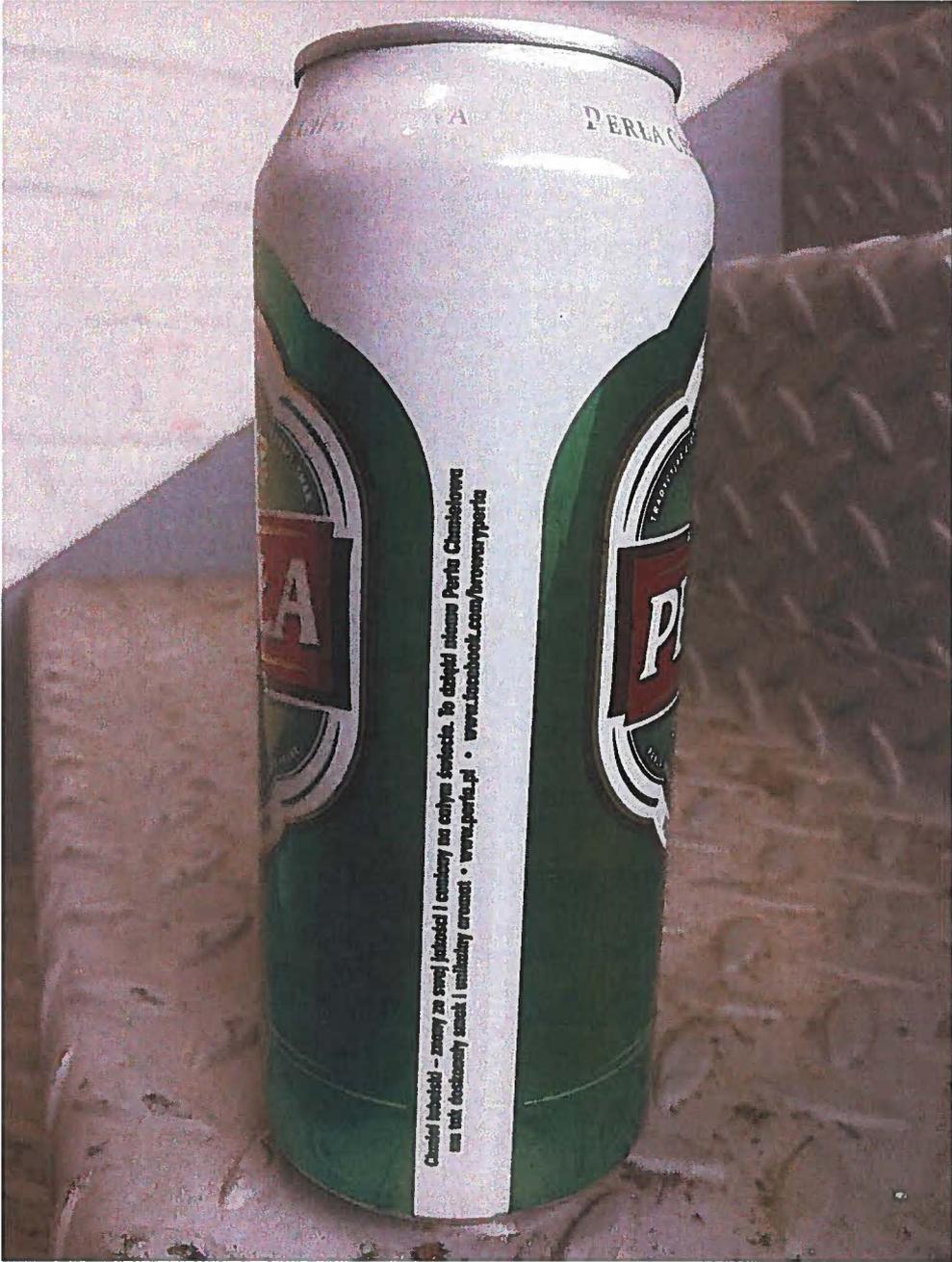
WA PERLA CHMIEL



500 ml



PIWO JASNE PERLE AIL 6% obj. Zawiera sól jodowaną.
Pasteryzowane. Przechowywać w suchym i ciemnym miejscu.
Najlepiej spożyć przed: data na spodzie puszki. PERLA-
BROWARY LUBELSKIE S.A., 20-950 Lublin, ul. Bernardynów 15.



LS/2



ISLINGTON

Bagci Food Centre
152 Central Street
Islington
London
EC1V 8AY

This matter is being dealt with by:
Louise Smedley

Trading Standards
Public Protection
222 Upper Street
London N1 1XR

T 020 7527 2235
E louise.smedley@islington.gov.uk
W www.islington.gov.uk

Our ref: WK/180037446

Date: 15th November 2018

Dear Sir / Madam,

CHALLENGE 25

Your business has been tested recently to see whether you were challenging customers buying alcohol for proof of age appropriately.

A young person, working with Trading Standards, visited the shop and purchased alcohol. I regret to say that they were not challenged to provide proof of age even though they are clearly under 25.

We advise you to ask anyone who appears to be under 25 for valid ID to prove that they are old enough to buy age restricted goods. Simply asking someone how old they are is not enough to prevent all sales and would not be an adequate defence were you to sell in future to someone who lied about their age.

No offence has been committed today by the business or the person who sold. However, I urge you to take steps to ensure that Challenge 25 is used **every time** a young person attempts to buy age-restricted goods. If you do not, you may sell to underage buyers, which will put you at risk of prosecution.

Given that you did not challenge appropriately on this occasion **it is very likely that your business will be test purchased using an underage person in the next few months.**

If you need advice on further precautions that could be taken to minimise the chance of unintentionally supplying age-restricted goods to underage buyers, feel free to contact Trading Standards on the above number.

Yours sincerely,

Louise Smedley
Senior Trading Standards Officer

LS/3

Trading Standards Visit Report



ISLINGTON

Time: 10:40
 Date: 5.17.2018
 Name of officer: LOUISE Smedley
 Job title: TSO
 Phone number: 020 7527 2235
 Email address: LOUISE.Smedley@islington.gov.uk

Trading Standards
 222 Upper St
 London
 N1 1XR

0207 527 4028
 www.islington.gov.uk
 trading.standards@islington.gov.uk

Reason for visit: Enquiry/Complaint Routine Enquiry/Complaint Project

The powers of the authorised officer and the rights of the occupier are summarised overleaf. An officer will show you their authorisation and identification when visiting and on request.

Relevant legislation:

Officer's report:

* Consumer Protection from Unfair Trading Regulations 2008
 - seized 26 cans of
 Soda as well (Polish)
 * 10 x cans of black Pepsi
 500ml 7.6%
 * 10 x cans of green Pepsi
 500ml 6%

Name of Occupier:

Trading name of business: Beige Road Centre

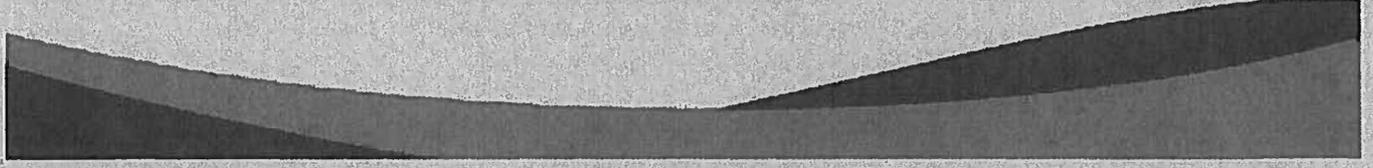
Position of Occupier: manager

Address: 152 Central Street

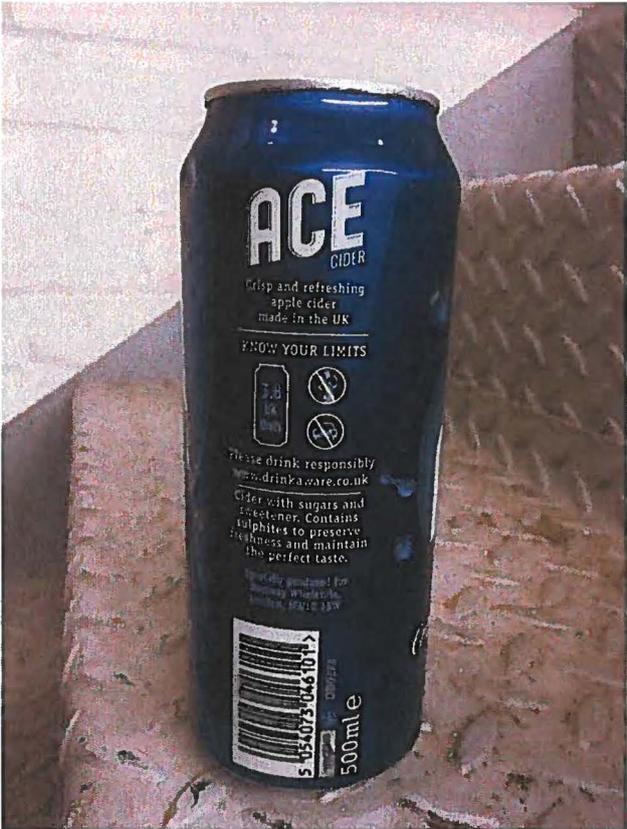
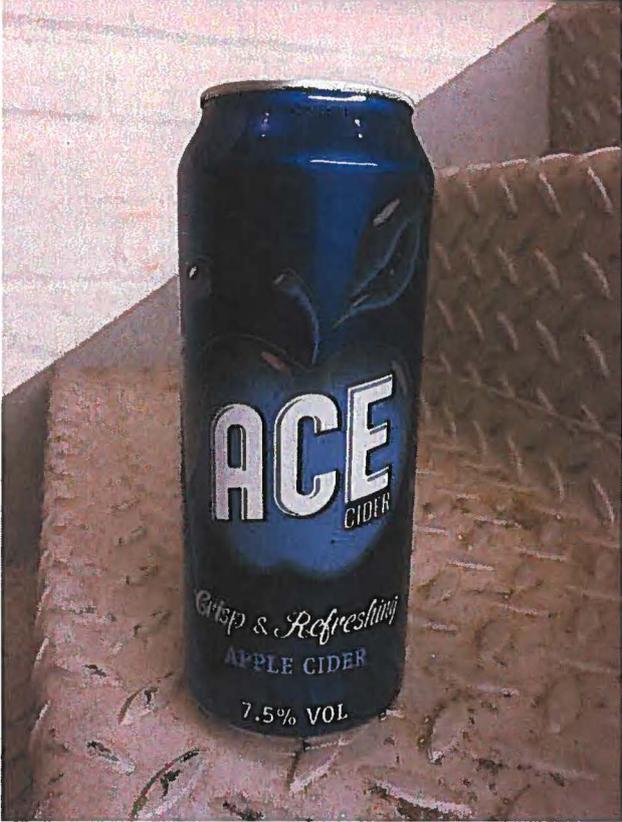
Signature of Occupier:

Legal entity: ltd

Please ensure that this report is brought to the attention of the owner of the business or appropriate manager.



LS/4



LS/S

Where the licence authorises supplies of alcohol whether these are on and/or off supplies
Off Supplies

Name, (registered) address of holder of premises licence
Ali Nacakgedigi

Huseyin Ordu

Registered number of holder, for example company number, charity number (where applicable)

Name of designated premises supervisor where the premises licence authorises the supply of alcohol
Ali Nacakgedigi

State whether access to the premises by children is restricted or prohibited
No restrictions

Islington Council
Assistant Director Public Protection
159 Upper Street
London
N1 1RE
Tel: 020 7527 3031/3803
Email: licensing@islington.gov.uk

LS/6

Record of refusals

Date and time (on CCTV)	Product	Reason refused	Comments	Refused by?
20.05.17 13:35	Alc Cigs Tob Knives	<input checked="" type="checkbox"/> No ID <input type="checkbox"/> Fake ID <input type="checkbox"/> Drunk <input type="checkbox"/> After hours	He had no id to proof of Age and looks young.	Pref
11.15.17 19.01	Alc Cigs Tob Knives	<input type="checkbox"/> No ID <input checked="" type="checkbox"/> Fake ID <input type="checkbox"/> Drunk <input type="checkbox"/> After hours	She was wearing School Uniform trying to buy Cigs.	Ref
20.08.17 14:05	Alc Cigs Tob Knives	<input checked="" type="checkbox"/> No ID <input type="checkbox"/> Fake ID <input type="checkbox"/> Drunk <input type="checkbox"/> After hours	She looks young but she said she 22 however we explained her under 25 must proof of Age. SVO Site holder	Ref
1.11.17 17.05	Alc Cigs Tob Knives	<input checked="" type="checkbox"/> No ID <input type="checkbox"/> Fake ID <input type="checkbox"/> Drunk <input type="checkbox"/> After hours	Trying to buy Beer with no ID.	Ref



PREMISES LICENCE LICENSING ACT 2003

Premises licence number	LN-04755/071212		
Postal address of premises, or if none, ordnance survey map reference or description CITY ROAD SUPERMARKET BLOCK 1 152 CENTRAL STREET			
Post town	London	Post code	EC1V 8AY
Telephone number	07886 010 455		

Where the licence is time limited the dates Not Applicable
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Licensable activities authorised by the licence For the Ground Floor
<ul style="list-style-type: none"> The sale by retail of alcohol

The times the licence authorises the carrying out of licensable activities																																			
<ul style="list-style-type: none"> The sale by retail of alcohol: <table border="0"> <tr><td>Monday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Tuesday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Wednesday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Thursday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Friday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Saturday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> <tr><td>Sunday</td><td>00.00</td><td>to</td><td>24.00</td><td>the following day</td></tr> </table> 	Monday	00.00	to	24.00	the following day	Tuesday	00.00	to	24.00	the following day	Wednesday	00.00	to	24.00	the following day	Thursday	00.00	to	24.00	the following day	Friday	00.00	to	24.00	the following day	Saturday	00.00	to	24.00	the following day	Sunday	00.00	to	24.00	the following day
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Where the licence authorises supplies of alcohol whether these are on and/or off supplies Off Supplies
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Name, (registered) address, telephone number and e-mail (where relevant) of holder of premises licence

Mr Ibrahim Bagcih

[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

Registered number of holder, for example company number, charity number (where applicable)

Name, address and telephone number of designated premises supervisor where the premises licence authorises the supply of alcohol

Mr Ibrahim Bagcih

[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]
[REDACTED]

Personal licence number and issuing authority of personal licence held by designated premises supervisor where the premises licence authorises the supply of alcohol

LN/200800362 L B Enfield

Islington Council
Public Protection Division
222 Upper Street
London N1 1XR
Tel: 020 7527 3031
Email: licensing@islington.gov.uk

Service Director - Public Protection

Date of Issue

Annex 1 - Mandatory conditions

1. No supply of alcohol may be made under the premises licence:
 - a) at a time when there is no designated premises supervisor in respect of the premises licence, or
 - b) at a time when the designated premises supervisor does not hold a personal licence or his personal licence is suspended.
2. Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.
3. The premises licence holder or club premises certificate holder shall ensure that an age verification policy applies to the premises in relation to the sale or supply of alcohol.

The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and a holographic mark.

Annex 2 - Conditions consistent with the Operating Schedule

- 1.
2. There shall be a minimum of 2 staff on the premises after 23.00.
3. CCTV system shall be maintained inside and outside the premises, including a CCTV unit, which monitors the immediate vicinity of the premises. All cameras shall continually record whilst the premises are open to the public and the video recordings shall be kept available for a minimum of 31 days with time and date stamping. Tape recordings shall be made available to an authorised officer or a police officer with 24 hours of any request.
4. Signs shall be displayed to inform the public that CCTV is in operation at the premises.
5. The premises shall comply with the fire regulations and the provisions of the management regulations.
6. The fire safety equipment at the premises shall be maintained to the satisfaction of the London Fire and Emergency Planning Authority.
7. Notices will be prominently displayed at exits requesting the public to respect the needs of local residents and to queue at and leave the premises and the area quietly.
8. No alcoholic goods will ever be purchased or taken from persons calling to the shop.
9. No spirits shall be purchased in a resealed box.
10. The licensee will immediately report to Trading Standards any instance of a caller to the shop attempting to sell alcohol.
11. Invoices (or copies) for all alcoholic goods on the premises will be kept at the shop and made available to officers from the council, police or HMRC upon request.
12. A stock control system will be introduced, so that the licensee can quickly identify where and when alcoholic goods have been purchased.
13. An ultra violet light will be available at the premises for the purpose of checking the UK Duty Stamp on spirits as soon as practical after they have been purchased.
14. If any spirits bought by the company have UK Duty Stamps that do not fluoresce under ultra-violet light or are otherwise suspicious, the licensee shall identify the supplier to Islington Trading Standards and HMRC as soon as possible.

15. The licensee shall adopt the Challenge 25, the Retail of Alcohol Standards Group's advice for off-licences.
16. The licensee shall ensure that staff are trained about age restricted products and ensure that they sign to confirm that they have understood the training. The training shall include the assessment of age; making a challenge; acceptable proof of age; and recording refusals. The licensee shall keep records of training and instruction given to staff and make them available for inspection upon request by the licensing team, police or trading standards.
17. The licensee shall put arrangements in place to ensure that before serving alcohol to young persons, staff ask to see accredited proof of age cards for example proof of age cards carrying the 'PASS' logo (and no others), a Passport, or UK Driving Licence bearing the photograph and date of birth of the bearer.
18. The licensee shall require staff to note any refusals to sell to young people in a refusals log. The refusals log shall be checked and signed monthly by the designated premises supervisor. The refusals log shall be made available for inspection by the licensing team, police or trading standards.

Annex 3 - Conditions attached after a hearing by the licensing authority

Annex 4 – Plans

Reference Number: 54.06/01 Dated: March 06



Premises Licence Summary

Licensing Act 2003

Premises licence number LN-04755/071212

Premises details

Postal address of premises, or if none, ordnance survey map reference or description
CITY ROAD SUPERMARKET
BLOCK 1
152 CENTRAL STREET

Post town London **Post code** EC1V 8AY

Telephone number 07886 010 455

Where the licence is time limited the dates

Not Applicable

Licensable activities authorised by the licence

For the Ground Floor

- The sale by retail of alcohol

The times the licence authorises the carrying out of licensable activities

- The sale by retail of alcohol:

Monday	00.00	to	24.00	the following day
Tuesday	00.00	to	24.00	the following day
Wednesday	00.00	to	24.00	the following day
Thursday	00.00	to	24.00	the following day
Friday	00.00	to	24.00	the following day
Saturday	00.00	to	24.00	the following day
Sunday	00.00	to	24.00	the following day

The opening hours of the premises:

Monday	00.00	to	24.00	the following day
Tuesday	00.00	to	24.00	the following day
Wednesday	00.00	to	24.00	the following day
Thursday	00.00	to	24.00	the following day
Friday	00.00	to	24.00	the following day
Saturday	00.00	to	24.00	the following day
Sunday	00.00	to	24.00	the following day

Where the licence authorises supplies of alcohol whether these are on and/or off supplies

Off Supplies

Name, (registered) address, telephone number and e-mail (where relevant) of holder of premises licence

Mr Ibrahim Bagcih

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

[REDACTED]

Registered number of holder, for example company number, charity number (where applicable)

Name of designated premises supervisor where the premises licence authorises the supply of alcohol

Mr Ibrahim Bagcih

State whether access to the premises by children is restricted or prohibited

No restrictions

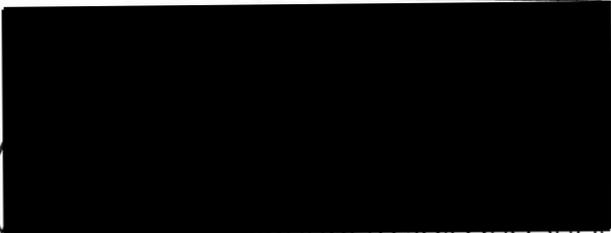
Islington Council
Public Protection Division
222 Upper Street
London N1 1XR
Tel: 020 7527 3031
Email: licensing@islington.gov.uk

Summary

DESIGNATED PREMISES SUPERVISOR (DPS) LETTER OF AUTHORISATION

To whom it may concern:

I, Ibrahim Bagcih being the Designated Premises Supervisor (DPS),
and the holder of a Personal Licence am the person in a position of authority
on the premises known as: BAGCI FOOD CENTRE
152 Central Street, Islington, London
EC1V 8AY

Personal Licence Number: 

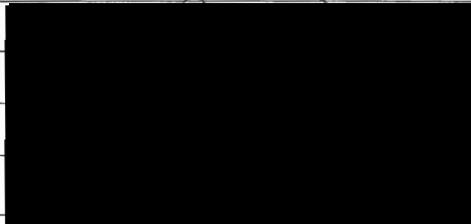
Personal Licence Issued by: 

Hereby authorise the following persons to sell and supply alcohol,
to comply with the licensing law and the licence conditions attached to the
licence. This being either when I am present on the premises or in my
absence when I am away from the premises. I can always be contactable
on the following telephone number:

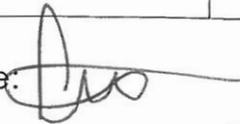


NAMES OF AUTHORISED PERSONS

I, being a person named below am aware of and accept my responsibilities
under the Licensing Act 2003 and will endeavour to comply in accordance
with the licensing law and the licence conditions attached to the licence.

Name	Personal Licence Number (If Applicable)	Non Personal Licence Holder (Please Tick)
		

DPS Name: Ibrahim Bagcih

Signature: 

Date:

17/12/18

RECORD OF TRAINING

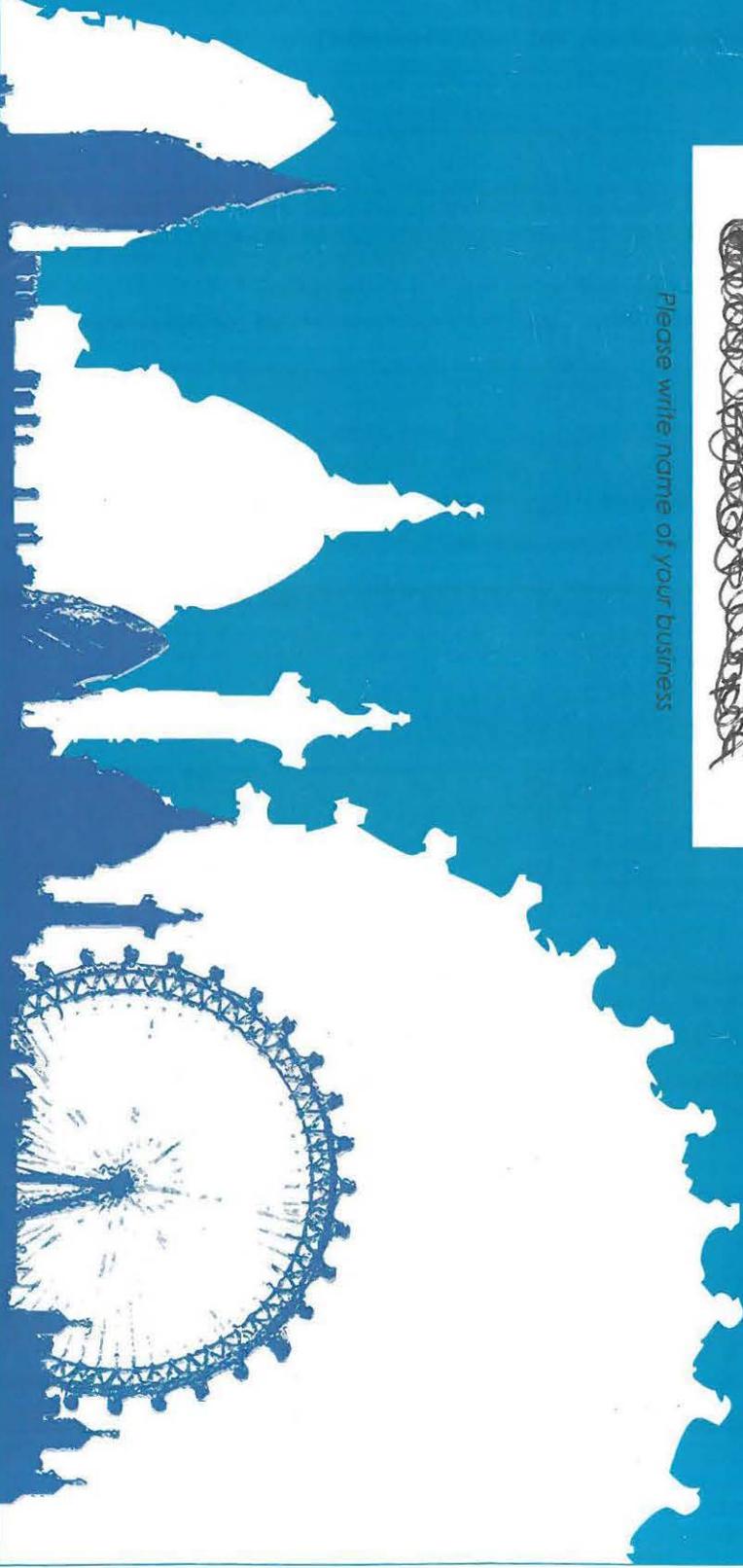
Eğitim Kayıt Defteri

Bacı Food Centre

Please write name of your business

 NARTS

Voice of Turkish Food Industry in Britain



53 Stoke Newington High Street
London N16 8EL Tel: 020 7241 3636

www.narts.org.uk

**TO ANY POLICE CONSTABLE OR
ANY OFFICER AUTHORISED BY THE LICENSING AUTHORITY**

RE: Bagci food Centre..... (Please Insert the name of premises)

I, Ibrahim Baycik, am the Designated Premises Supervisor for the premises known as
Bagci Food Centre 152 Central Street..... (Please Insert the address)

My Personal Licence details are:

Personal Licence Number:

Issuing Authority:



I have been nominated by the Premises Licence Holder as being the person in day to day control of the premises.

In my absence, I appoint the following persons and delegate my authority for them to act on my behalf. I further confirm that they have been trained in all relevant areas of Licensing Law.

	Name	Personal Licence No. & Issuing Authority if have one	Expiry Date
1.			
2.			
3.			
4.			

Signed:-

Please Print Name:-

Dated:-

RECORD OF TRAINING

Name of staff: [Redacted] Date of Birth:/...../..... N.I. No:.....
 Date started:/...../..... Date of Leave:/...../..... Contact Mob or e-mail:

LICENSING ACT 2003

These requirements must be complied with in each and every case.

Sale of alcohol must be refused to the following categories of person:-

1. Anybody who appears to be aged under 18 years of age.
2. Anybody drunk, violent or quarrelsome.
3. Any Police Officer in uniform (unless he has the consent of a superior Officer).
4. Prostitutes (male or female) soliciting.

Proof of age

Where there is a doubt about proof of age, the person working in the premises should ask for photographic documentary evidence as follows:-

1. Driving Licence with photo-card.
2. Passport.
3. Portman Group card, Citizen's card, Validate UK card.

If the person serving suspects that the proof of age card does not belong to the bearer or has been tampered with service must be refused.

If in any doubt about age or validity of documents the Law requires service to be refused.

Ibrahim Bagci strongly advises to exercise **all due diligence** in this area by ensuring proof of age is sought if there is any doubt. As the Law stands now, if any doubt persists, service must be refused. The Licensing Authority has power in these circumstances to review the Licence which can be revoked or suspended in respect of under age sales.

I understand that I have been duly trained by Ibrahim Bagci of my responsibilities in relation to the sale of alcohol and permitted hours.

Signed:- [Redacted]
 Please Print Name:-
 Dated: - 02/12/18

Subjects or Products Covered	Trained by / at	Date of Training	Staff Signature
Four licensing objectives	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Licensable Activities	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Premises license conditions	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Challenge 21/25 & Acceptable ID	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Keeping Training Records	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Keeping Refusal Register	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
CCTV Operation / Downloading to VSS	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Healthy & Safety	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
DISPENSAL POLICY Training	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
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	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
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	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	

RECORD OF TRAINING

Name of staff: [Redacted] Date of Birth: 20.02.1994 N.I. No:
 Date started:/...../..... Date of Leave:/...../..... Contact Mob or e-mail:

LICENSING ACT 2003

These requirements must be complied with in each and every case.

Sale of alcohol must be refused to the following categories of person:-

1. Anybody who appears to be aged under 18 years of age.
2. Anybody drunk, violent or quarrelsome.
3. Any Police Officer in uniform (unless he has the consent of a superior Officer).
4. Prostitutes (male or female) soliciting.

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If the person serving suspects that the proof of age card does not belong to the bearer or has been tampered with service must be refused.

If in any doubt about age or validity of documents the Law requires service to be refused.

Ibrahim Begic strongly advises to exercise **all due diligence** in this area by ensuring proof of age is sought if there is any doubt. As the Law stands now, if any doubt persists, service must be refused. The Licensing Authority has power in these circumstances to review the Licence which can be revoked or suspended in respect of under age sales.

I understand that I have been duly trained by Ibrahim Begic of my responsibilities in relation to the sale of a [Redacted]

Signed: [Redacted]
 Please Print Name: [Redacted]
 Dated: - 02.12.18

Subjects or Products Covered	Trained by / at	Date of Training	Staff Signature
Four Licensing objectives	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Licensing Activities	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Premises Licence condition	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Challenge 21/25 Acceptable ID's	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Keeping Training Records	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Keeping Refusal Register	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
CCTV operation Download to VSS	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Health & Safety	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Dispersal Policy Training	Shop	02.12.18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
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	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	

RECORD OF TRAINING

Name of staff: [Redacted] Date of Birth:/...../..... N.I. No:.....
 Date started:/...../..... Date of Leave:/...../..... Contact Mob or e-mail:

LICENSING ACT 2003

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If in any doubt about age or validity of documents the Law requires service to be refused.

Ibrahim Bagcih strongly advises to exercise **all due diligence** in this area by ensuring proof of age is sought if there is any doubt. As the Law stands now, if any doubt persists, service must be refused. The Licensing Authority has power in these circumstances to review the Licence which can be revoked or suspended in respect of under age sales.

I understand that I have been duly trained by Ibrahim Bagcih of my responsibilities in relation to the sale of alcohol and permitted hours.

Signed:- [Redacted]
 Please Print Name:- [Redacted]
 Dated: - 02/12/18

Subjects or Products Covered	Trained by / at	Date of Training	Staff Signature
Four Licensing objectives	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Licensable Activities	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Premises Licence conditions	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Challenge 21/25 & Acceptable ID's	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Keeping Training Records	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Keeping Refusal Register	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
CCTV operation / Downloading to USB	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Health & Safety	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
Dispersal Policy Training	Shop	02,12,18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
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	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	

RECORD OF TRAINING

Name of staff: [Redacted] Date of Birth:/...../..... N.I. No:.....
 Date started:/...../..... Date of Leave:/...../..... Contact Mob or e-mail:

LICENSING ACT 2003

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I understand that I have been duly trained by Ibrahim Begic of my responsibilities in relation to the sale of alcohol and permitted hours.

Signed:- [Redacted]
 Please Print Name:-
 Dated: - 02/12/18

Subjects or Products Covered	Trained by / at	Date of Training	Staff Signature
Four Licensing Objectives	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Licensable Activities	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Premises Licence Condition	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Challenge 21/254 Acceptable ID's	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Keeping Training Records	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Keeping Refusal Register	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
CCTV operation / Download to USB	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Health & Safety	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
Dispersal Policy Training	Shop	02/12/18 <input type="checkbox"/> First training <input checked="" type="checkbox"/> Refresher	[Signature]
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
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	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	
	/...../..... <input type="checkbox"/> First training <input type="checkbox"/> Refresher	

From: [Smedley, Louise](#)
To: [Licensing](#)
Subject: Review - Bagci Food Centre, 152 Central Street, Islington, London, EC1V 8AY.
Date: 09 January 2019 14:21:47
Attachments: [Narts_Social_Address.png](#)
[image001.jpg](#)
[image002.png](#)

Good Afternoon,

For your information, please see below for the contact details for the representative of Mr Ibrahim Bagcih for the forthcoming premises licence review.

Regards,

Louise Smedley

Senior Trading Standards Officer

Trading Standards

Islington Council

222 Upper Street

London

N1 1XR

Tel: 0207 527 2235

Mobile: 07803 576465

Email: Louise.Smedley@islington.gov.uk

Secure email: Louise.Smedley@islington.gcsx.gov.uk

Alternative contact:

Trading Standards Duty Officer: 0207 527 4028

TradingStandards@islington.gov.uk

Website: www.islington.gov.uk/tradingstandards

From: Ercilla, Alonso

Sent: 09 January 2019 14:02

To: Smedley, Louise <Louise.Smedley@islington.gov.uk>

Subject: FW: Age Restricted Products Training Booking

Can you advise them re when next course and book them onto it, please?

Thanks v much

Alonso Ercilla

Trading Standards Manager

Public Protection

Islington Council

222 Upper Street

London

N1 1XR

www.islington.gov.uk

0207 527 8909

07841 800 291

islington



From: Mahir Kilic [<mailto:licensing@narts.org.uk>]

Sent: 09 January 2019 14:19

To: Ercilla, Alonso <Alonso.Ercilla@islington.gov.uk>

Subject: Age Restricted Products Training Booking

Dear Alonso,

This is Mahir Kilic. I am currently representing Mr Ibrahim Bagcih for the review application you had made. I would like to make a booking for the above course. We will have owner of the premises and his sons and member of staff who will attend the training session. The names are as follows:



I look forward to receive confirmation of the bookings.

Kind regards,

Mahir Kilic

Logo



53 Stoke Newington High Street, London N16 8EL | Tel: 020 7241 3636 | Fax: 0871 661 5283

Statement of: Raymond Bodell

Age: Over 18

Occupation: Freelance Licensing Consultant

This statement (consisting of 2 pages each signed by me), is true to the best of my knowledge and belief and I make it knowing that, I shall be liable to prosecution if I have wilfully stated in it anything which I know to be false or do not believe to be true.

I am Raymond Bodell and have worked as a Freelance Licensing Consultant.

I was contracted by Mr Mahir Kilic of NARTS Food & Leisure Ltd (NARTS) to undertake a full licensing compliance check at Bagci Food Centre.

I visited **Bagci City Road Supermarket, 152 Central Street, Islington, London EC1V 8AY** on Tuesday 15th January 2019 at 22.00 to carry out a Licensing Compliance Visit.

The Premises Licence is Number LN-04755/071212. The copy of the Premises Licence supplied to me shows Mr Bagcih as both the Premises Licence Holder and the DPS (Designated Premises Supervisor).

I met [REDACTED] and two other members of staff on duty. All were readily pleased to supply the information I asked for and offered me full access after realising the purpose of my visit. They were trained in all aspects – CCTV, Challenge 25, etc etc.

Photographs were taken of the shop, CCTV Monitor, the Notices required to be displayed (Challenge 25, License Summary etc) and the incident record.

I went through the hours and conditions of the Premises Licence with [REDACTED]. The permitted and opening hours for the shop stated on the Premises Licence state 24 hours per day.

Annexe 1 Mandatory Conditions

I went through the Mandatory Conditions with both [REDACTED], including the need for a DPS who holds a personal licence, authorisation of the sale of alcohol by a personal licence holder, the need for any security staff to have an SIA licence, the need to have an age verification policy (Challenge 25 Notices are displayed) and that no alcohol may be sold for less than the permitted price and how to check the permitted price. These were all accepted and appeared understood.

Annexe 2 Conditions Consistent with the Operating Schedule

- 1) The CCTV system was operational on my entry – it covers the interior of the shop and frontage. They have 2 monitors, one is situated directly in front of the counter, the other further 2 the left. The pictures displayed on both of the monitors were in colour and clear – showing various miniatures of around the shop and outside. I confirmed with Mr Hagchi that he / other members of staff were able to show me images. I suggested the images from a week previous and he very quickly showed me images from various

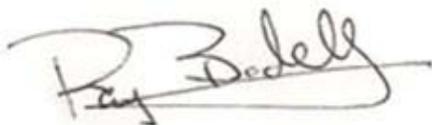
times and different cameras on that date. I took photographs of the CCTV monitor. I was satisfied that the CCTV conditions were all in order and complied with.

- 2) Mr Bagci was able to operate the system and download images. He confirmed that others were trained to operate the CCTV system and download images if needed for the Police. They all hold Personal; Licence and at least one of them is on duty at all times.
- 3) Signs stating that the CCTV is in operation 24/24 are displayed both at the entrance and in the alcohol display area. (Photographs attached).
- 4) The premises display a Notice behind the Counter stating that the Challenge 25 proof of age policy is operated. I asked the Mr Bagci what proof of age they would find acceptable and he correctly stated a passport, photographic driving licence or proof of age card bearing the "pass" hologram symbol. – this was also displayed. I am satisfied that this condition is being complied with. (I also witnessed a challenge on my arrival before introducing myself by a member of staff which was very reassuring)
- 5) I spoke to Mr Bagci and was satisfied that all staff were being trained in the Challenge 25 and preventing under age sales and sales to drunk people. There were refresher courses as part of the ongoing training programme.
- 6) The Fire safety equipment was maintained – more signs could be in my opinion displayed given the size of the premises – this I made comment thereof to Mr Bagci for the future.
- 7) A current refusals record is kept and was found to contain entries. Staff recorded any refusal of the sale of age restricted goods including both alcohol and tobacco.
- 8) A suitable alarm system is fitted at the shop including a panic alarm and panic button is under the counter.
- 9) I spoke to Mr Bagci about deterring youths (and others) from loitering outside the shop and he said that he and the others do this but generally they do not have a problem. In fact on my arrival and walking around the building at this time in the evening I was impressed by the Cleanliness and all was very quiet except for a steady number of customers entering and purchasing!
- 10) An incident record book is kept and used to record incidents.
- 11) It was confirmed to me that after 23.00 there were always 2 members of staff present.

I was satisfied that the Summary of the Premises Licence was correctly displayed as were all notices required under the conditions attached to the Premises Licence.

At the end of the Visit I was satisfied that [REDACTED] were compliant with the terms and conditions of the Premises Licence as supplied to me.

Signed



Raymond Bodell

Date 17th January 2019

Premises Licence Compliance Check

██████████, Bağci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

Photo 1 – Shop Front



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 2 – CCTV Monitor



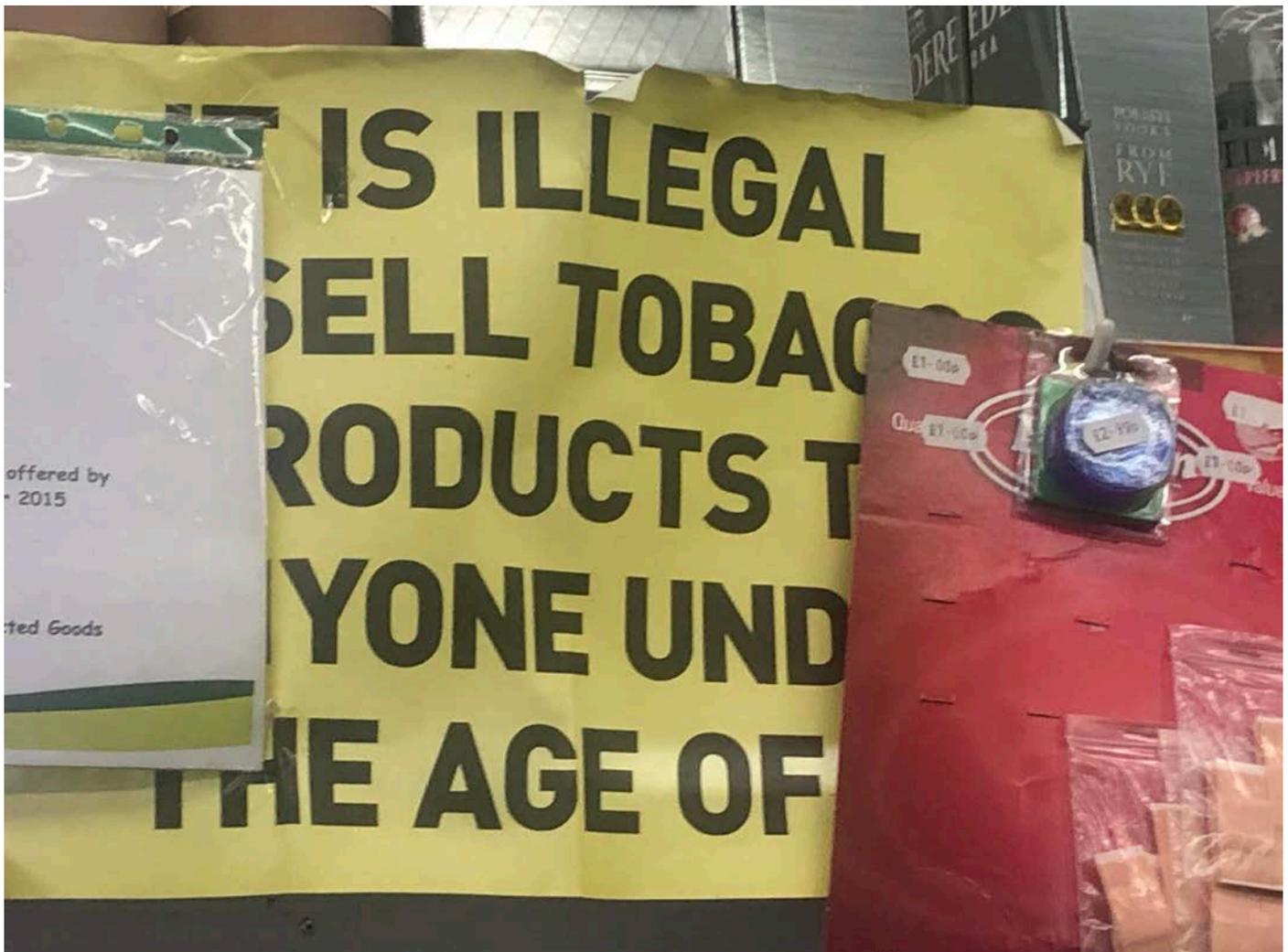
Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

Photo 3 – Notices



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

Photo 4 – Notices



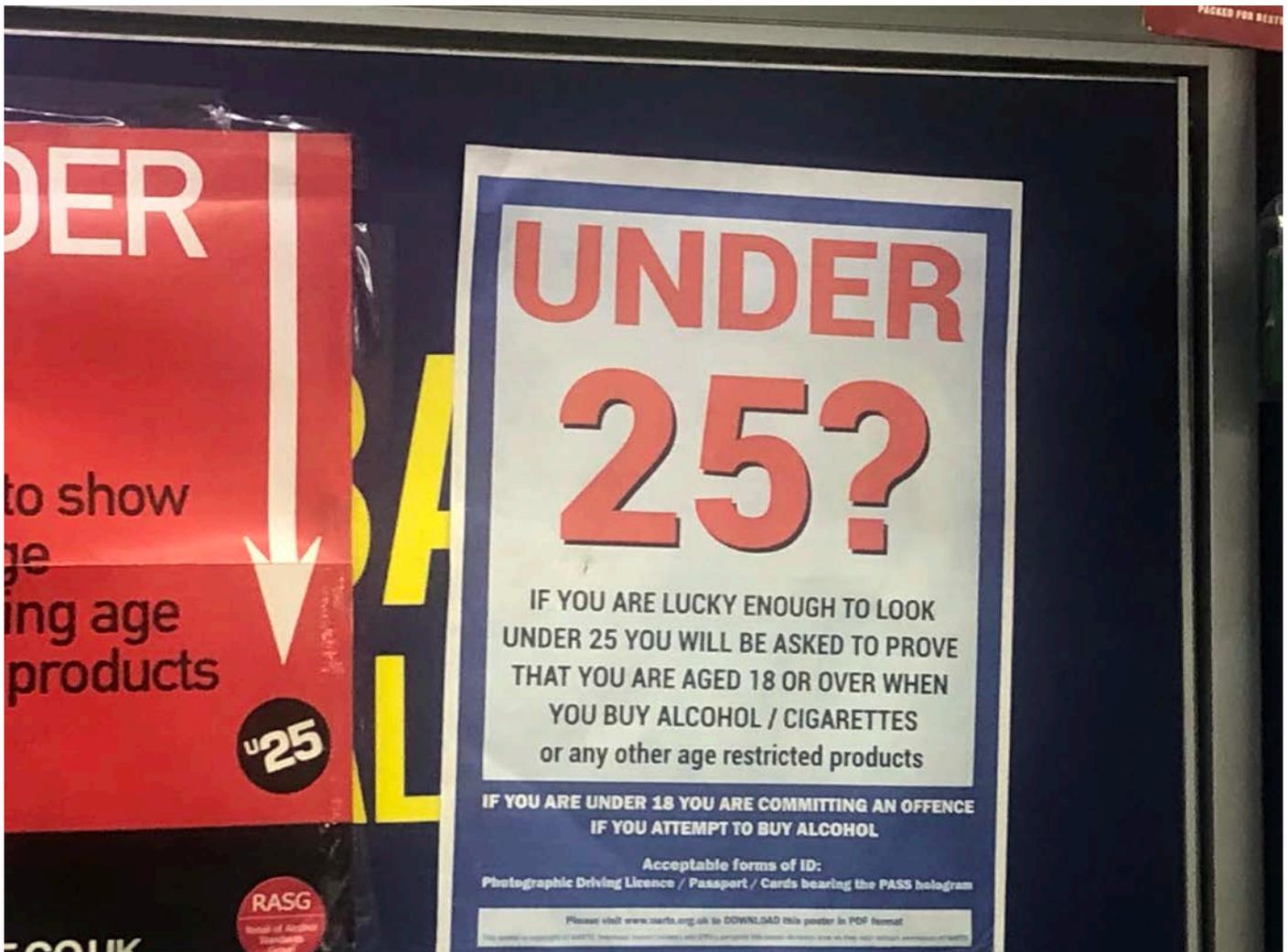
Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

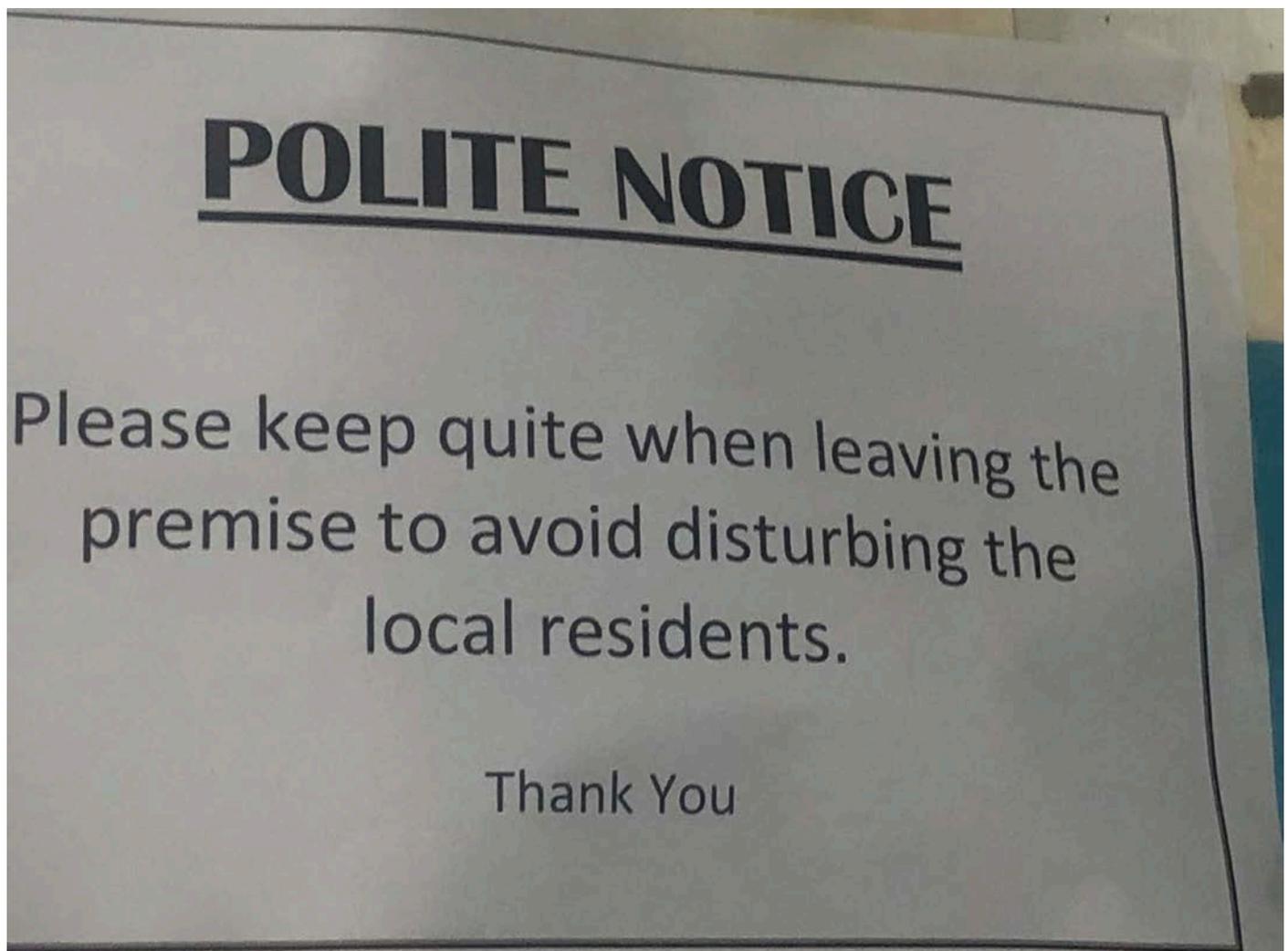
Photo 5 – Notices



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 6 – Notices



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

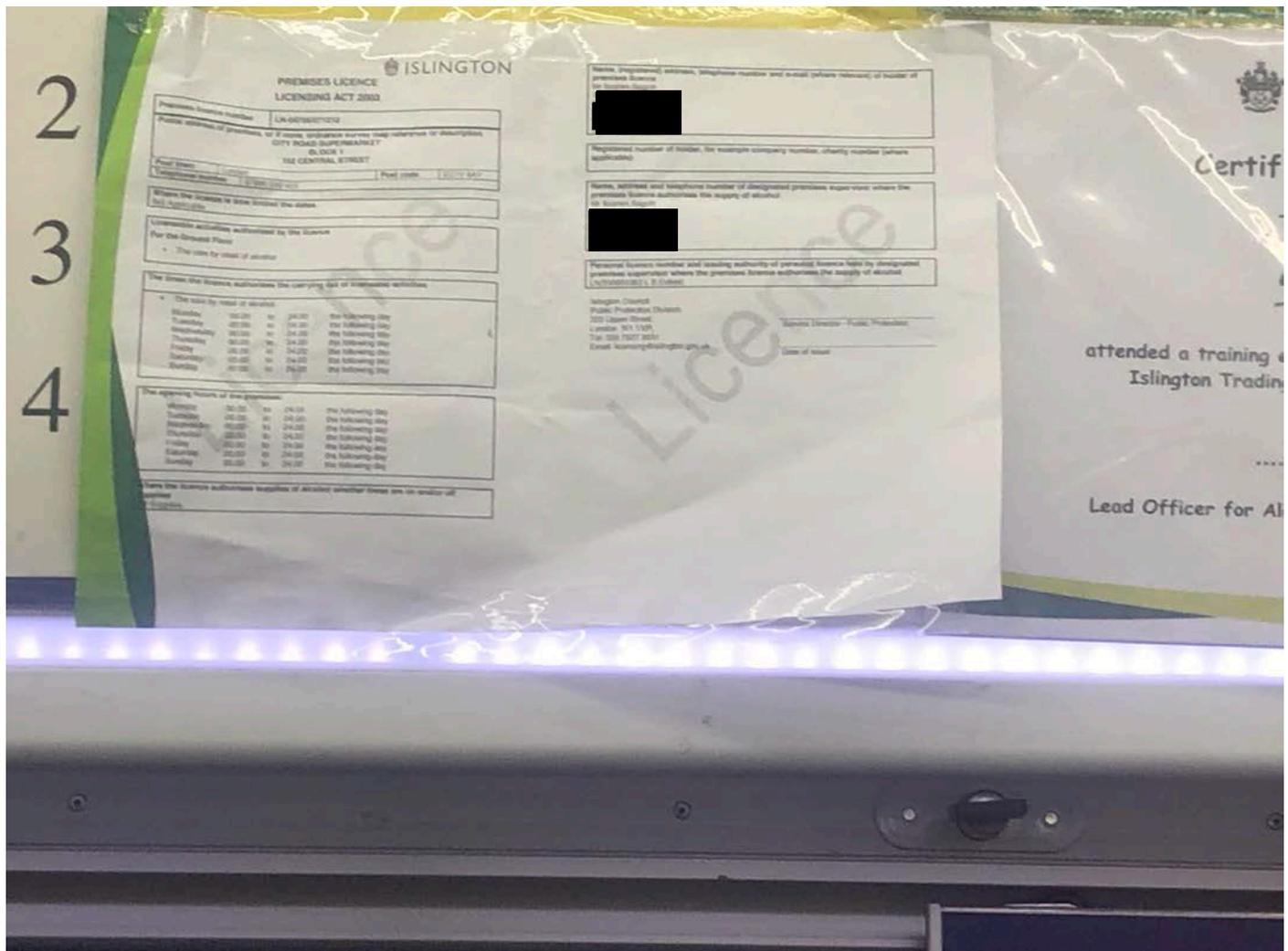
Photo 7 – Notices



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 8 – Premises Licence Summary displayed



Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

Photo 9 – Notices



Premises Licence Compliance Check

[REDACTED], Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 10 – DPS Letter of Authorisation

**DESIGNATED PREMISES SUPERVISOR (DPS)
LETTER OF AUTHORISATION**

To whom it may concern:

I, Ibrahim Bagcih, being the Designated Premises Supervisor (DPS),
and the holder of a Personal Licence am the person in a position of authority
on the premises known as: BAGCI FOOD CENTRE
152 Central Street, Islington, London
EC1V 8AY

Personal Licence Number: [REDACTED]

Personal Licence issued by: [REDACTED]

Hereby authorise the following named personnel to sell and supply alcohol
to comply with the licensing law and the licence conditions attached to the
licence. This being either when I am present on the premises or in my
absence when I am away from the premises. I can always be contacted
on the following telephone number: [REDACTED]

NAMES OF AUTHORISED PERSONS

I, being a person named below am aware of and accept my responsibilities
under the Licensing Act 2003 and will endeavour to comply in accordance
with the licensing law and the licence conditions attached to the licence.

Name	Personal Licence Number (if Applicable)	Non Personal Licence Holder (Please tick)
[REDACTED]	[REDACTED]	<input type="checkbox"/>

DPS Name: Ibrahim Bagcih Signature: [Signature] Date: 17/12/18

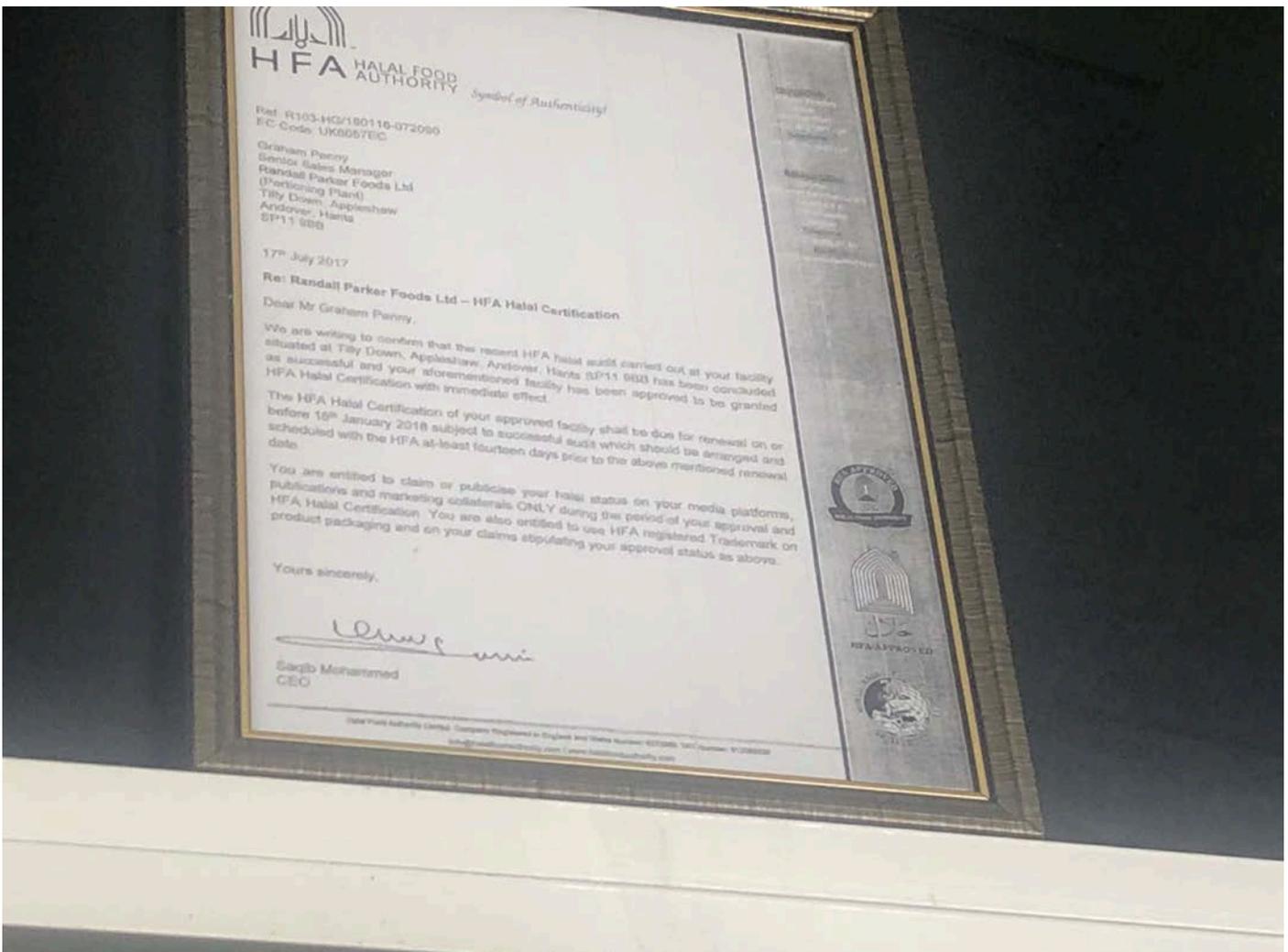
Premises Licence Compliance Check

██████████, Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
www.narts.org.uk

05.02.2019

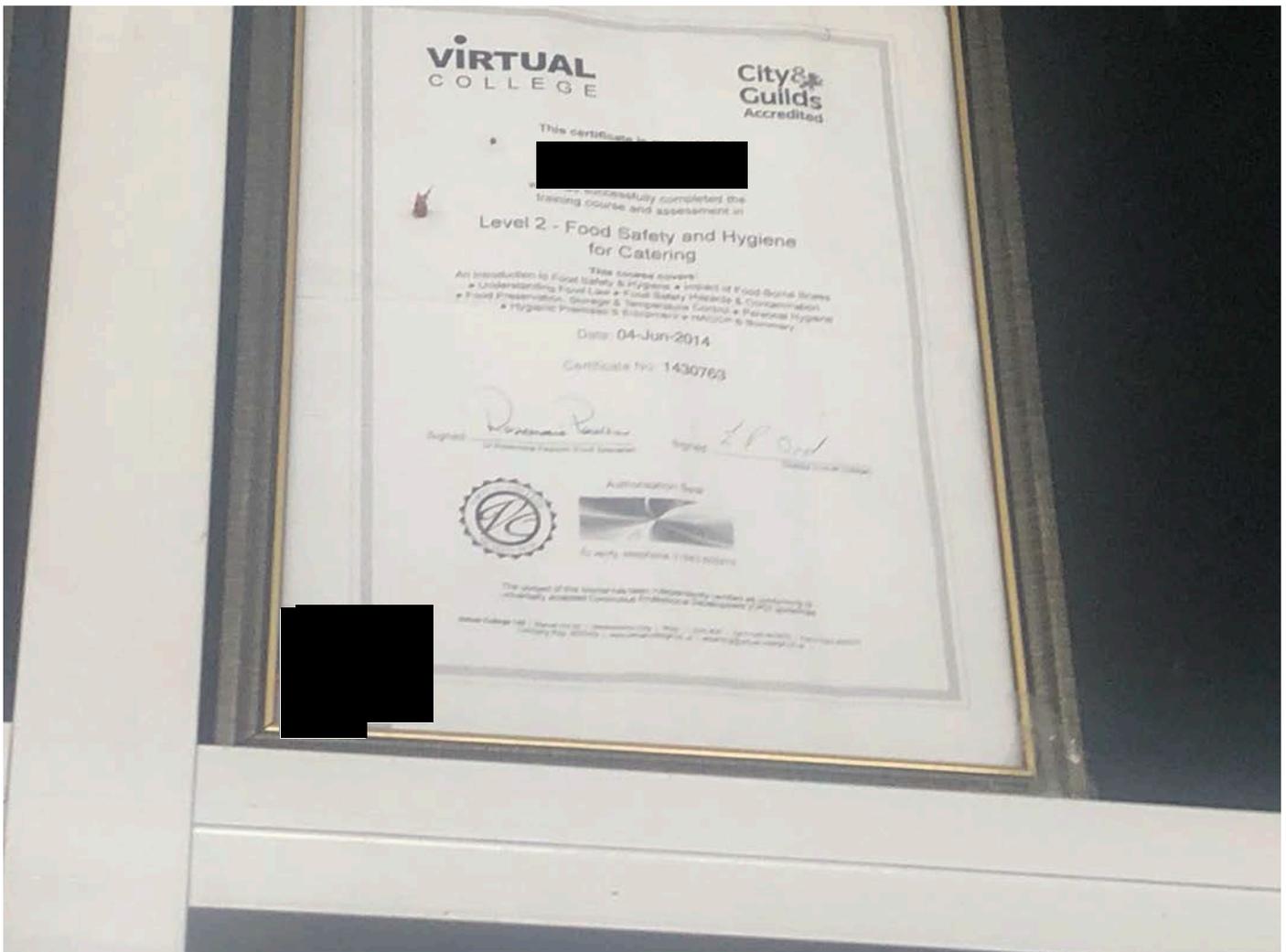
Photo 11 – Certificates



Premises Licence Compliance Check

[REDACTED], Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 12 – Certificates



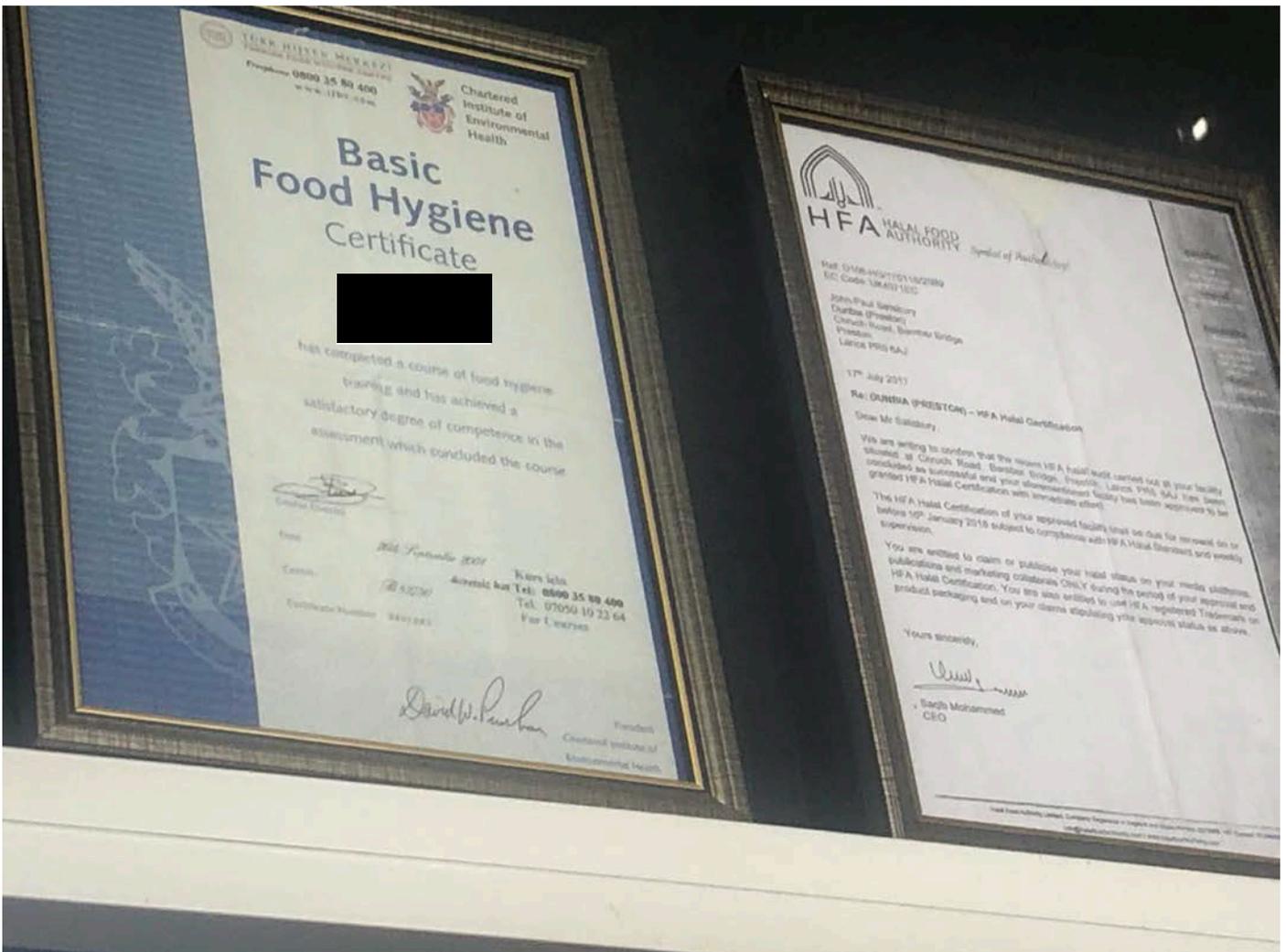
Premises Licence Compliance Check

[Redacted], Bagci Food Centre
152 Central Street London EC1V 8AY

licensing@narts.org.uk
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05.02.2019

Photo 13 – Certificates



Premises Licence Compliance Check

[REDACTED], Bagci Food Centre
152 Central Street London EC1V 8AY

Photo 14 – Certificates



Licensing Act 2003**Licensing Authority Representation****Premises Licence Review Application:****Bagci Food Centre, 152 Central Street EC1V 8AY**

I am submitting a representation on behalf of the Licensing Authority with respect to the premises licence review application, submitted by Islington Council's Trading Standards Team in relation to the above premises.

The premises currently have a licence for

- The sale by retail of alcohol for consumption off of the premises, Mondays to Sunday from 00:00 until 24:00; and
- The opening hours of the premises from 00:00 to 24:00 Mondays to Sundays

The premises licence was granted in May 2006. The current premises licence holder Mr Ibrahim Bagcih became the licence holder and DPS on 15 September 2008.

A letter dated 6 September 2010 was sent to Mr Ibrahim Bagcih inviting him to attend the Licensing Officer panel held on 27 September 2010 following an underage sale at the premises on 6 August 2010. Mr Ibrahim Bagcih did not attend the panel as he was on holiday, the owner Huseyin Ordu and the manager Allarakah Bangali attended.

Mr Ibrahim Bagcih was informed of the result of the panel by letter dated 26 October 2010 which advised that should there be a further sale of alcohol to an underage person the premises licence will be called in for a review. Until this review there does not appear to have been any other incidents of underage sales that have come to light.

On 21 November 2012 a minor variation was submitted by the licensee to add additional conditions on to the licence to prevent non duty paid goods, under age sales and sale of illicit alcohol at the request of Trading Standards. These were the measures suggested at the officer panel on 26 October 2010.

In 2014 complaints were received by licensing officers from residents, regarding ASB outside the premises caused by young people and shop possibly serving under age customers. Licensing and Police visited on 30/5/14 and saw visibly drunk man sold alcohol. Police warned Avi Bengali and spoke to him re the youths gathering outside the shop and the ASB complaints. Two refusals recorded in the log book for the past year. ASB/youth activity complaints passed to neighbourhood teams.

The grounds for the representation are:

- Prevention of Crime & Disorder;
- Protection of Children from Harm

Licensing Policy Considerations

<i>Licensing Policy 8</i>	<i>Standards of Management</i>
<i>Licensing Policy 14</i>	<i>Alcohol Induced Crime, Disorder and Antisocial Behaviour</i>
<i>Licensing Policy 17</i>	<i>Illicit Goods</i>
<i>Licensing Policy 28</i>	<i>Children and Alcohol</i>
<i>Licensing Policy 29</i>	<i>Review of Licences</i>

Issues of Concern

- The Licensing Authority supports the Trading Standards Team's application to review the premises licence, as it believes that the management of the premises is undermining the licensing objectives specifically regarding Licensing Policy 28 for Children and Alcohol.
- The Licensing Authority seeks to encourage the highest standards of management in licensed premises (LP8) and the fact that the premises failed a Challenge 25 test purchase, sold alcohol to a minor, which is a criminal offence under S146 of the Licensing Act 2003 and has suspected illegal alcohol for sale is very concerning. It shows the lack of strong management required to operate an off-licence and demonstrates that the premises are not being run effectively and to the high standards expected.
- The premises licence has licensing conditions that require the licensee to adopt the Challenge 25 (Annex 2 Condition 15) to adequately train their staff regarding under-age sales and maintaining a refusals log (Annex 2 Conditions 15, 16, 17 and 18) which clearly were not complied with. Along with the failure of the above the lack of invoices produced to show clearly where the alcohol sold in the shop has come from is a breach of Annex 2 Condition 11.

Summary

There has been a significant breach of licensing conditions in that the licence conditions have not been adhered to and suspected illicit alcohol was being sold at the premises. The licensee Mr Ibrahim Bagcih seems to be an absent licensee and as such seems to have failed to be fully aware of his legal obligations, failed to comply with conditions and has a disregard of the licensing objectives.

The Licensing Authority recommends that the Licensing Sub Committee consider revoking the premises licence or a suspension.

Terrie Lane
Licensing Manager
Islington Council
020 7527 3233

18 January 2019

Your: N/A
Our: Lic/NI/203213/Bac
Date: 21/01/2019



Supporting Representation

Re:
Bagci, 152 Central St, EC1V 8AY

METROPOLITAN POLICE SERVICE

**Islington Police Licensing Team
Islington Police Station
2 Tolpuddle Street
London
N1 0YY**

T: 07799 133204
E: licensingpolice@islington.gov.uk

Formal Representation.

Dear Sir/Madam;

With reference to the above premises, we the Metropolitan Police, as a Responsible Authority, formally enter this correspondence in support of a primary Representation made by LBI Trading Standards Dept.

We the police have concerns regarding underage sales, licence breaches, and poor operation and are of the view that the venue is failing in its responsibilities to uphold the Licensing Objectives, namely:

- a) The Prevention of Crime & Disorder
- b) The Protection of Children from Harm.

There are current issues across Islington Borough relating to alcohol related crime and anti-social behaviour, and with youth disorder. The local authorities current licensing policy seeks to combat this and associated concerns by laying out guidance designed to combat underage alcohol sales.

The venue in question is sited within an area already saturated with licenced venues, and off sales premises, and currently holds a 24hour off-licence.

It has, and I would draw members attention to, Annex 2 conditions stipulating:

Challenge 25 (a2.15)

Staff training re age restricted products (a2.16)

Proof of age and accepted ID (a2.17)

Refusals log (a2.18)

On 11/12/18 Islington Police Licensing Team attended the venue in the company of and in support of Trading Standards, and performed a test purchase operation employing a 14 year old volunteer, person A.

At 1940 officers observed person A select a can of alcoholic beverage, pass through the queue, and purchase the item unchallenged.

Officers identified themselves, in the company of person A, explained the witnessing of the offence, and dealt with the matter via the issuing of a Penalty Notice for Disorder (Offence DA18 – [Sale of alcohol anywhere to a person under 18] contrary to s.146(1) Licensing Act 2003).

Following this incident officers reattended the same venue 07/01/19 and performed a full licensing visit. Issues were identified around 2 points:

- 1) No endorsed licence was available. An unsigned photocopy/print was displayed above the checkout. Staff stated that they had never been provided with a signed hard copy. They were advised to contact the local authority to rectify this.
- 2) Whilst staff were able to present a refusals log it showed only 2 refusals (with no details shown) stretching back several months. It can only be concluded that either the venue was not refusing sales, (in breach of a2.15/2.17) or was failing to log such incidences (in breach of a2.18). These concerns were put to the manager on duty (the DPS not being present), who stated he would ensure improvement. A further visit is pending and may pre-date a committee hearing for this matter.

Therefore, we the police enter this representation and ask that the committee give consideration to revoking, or reducing the scope of, this licence.

I would of course be very happy to discuss or clarify queries or reservations with any interested party either by return e-mail or phone as per above.

Sincerely,

PC Adam Peace 2533CN

Licensing Act 2003**Representation from Camden and Islington Public Health on behalf of health bodies providing services in Islington.****Bagci Food Centre (City Roads Supermarket), 152 Central Street, London EC1V 8AY**

We are submitting a representation in response to the request by Trading Standards for a review of the license for the above premises. Trading standards have brought this review following the sale of alcohol to a person aged under-18 years. Trading Standards report that on 11/12/18 alcohol was sold to an under-age volunteer working with them. This followed the sale of alcohol on the 14/11/18 to a 23 year old without asking for any identification, this failed to meet the requirements of Challenge 25, which is a condition on the licence of this premises.

This representation is on behalf of Camden and Islington Public Health Department, which as a health body is a responsible authority.

The grounds for the representation are:

- The protection of children from harm

The relevant policies in Islington's Licensing Policy

- Licensing policy 14: The Licensing Authority expects licensees to operate to the highest standards of management, and to cooperate with responsible authorities, to prevent: The sale of alcohol to underage children
- Licensing policy 28: Children and alcohol

Alcohol and Children and Young People

The Chief Medical Officer's guidance on alcohol advises that an alcohol free childhood is the healthiest and best option. This is because there is well documented evidence of the association between alcohol consumption and harm to children and young people aged under-18¹.

Research shows that alcohol use in young people is associated with a range of health risks. Alcohol poses a greater health risk to children than adults because they are still developing mentally and physically. Alcohol poses both short term health risks to children such as acute alcohol poisoning and longer terms developmental risks. Harms are experienced both in those who binge drink and those who drink regularly. A single incident of drunkenness can have severe consequences for a person aged under 18.

Young people are also more likely to take risks after drinking. Drinking alcohol is associated with an increased likelihood of having sex and at a younger age, unprotected sex, teenage pregnancy, and the likelihood of contracting sexually transmitted infections. Alcohol use in young people is also associated with: injuries from accidents or from fighting; perpetrating or

¹ (Guidance on the Consumption of Alcohol by Children and Young People, Department of Health, 2009)

being the victim of alcohol-related crime and violent crime; involvement in anti-social behaviour; school absenteeism; and poor academic performance.

There is evidence that early age of drinking onset is associated with an increased likelihood of developing alcohol misuse or dependence in adolescence and adulthood, and with dependence at a younger age.

Off-licences and shops licenced to sell alcohol play a significant role in underage access to alcohol. Around half of young people aged between 11 and 15 who had drunk reported buying alcohol rather than being given alcohol by someone else (Smoking, drinking and drug use among young people in England survey, 2016). Of all 11 to 15 year olds surveyed, 10% had bought alcohol from an off licence and 8% from a shop or supermarket².

The licensing policy emphasises restricting access to alcohol for children as a high priority in Islington in order to help reduce the anti-social behaviour and health issues associated with underage drinking.

The impact of underage drinking in Islington

The impact of alcohol on young people is particularly great in Islington. The borough had the second highest rate of alcohol specific admissions in London among those under 18 years, during the period 2014/15-2016/17 – a rate that, statistically, was significantly higher than the London average.

Over the period between 2014/15-2016/17, there were 46 young Islington people³ aged under 18 admitted to hospital with an alcohol-specific condition. Alcohol specific conditions are directly caused by alcohol, such as alcohol poisoning, rather than one exacerbated by alcohol. This figure does not include those who only attended accident and emergency but were not admitted.

Conclusion

Islington experiences some of the highest levels of alcohol-related harm among children and young people in London, and sales of alcohol to under-18 year olds is a significant source of alcohol for young people.

The Islington Licensing Policy states that licensees supplying alcohol to underage young people can expect the Licensing Authority to impose additional controls and sanctions and repeat offenders run the risk of their licence being reviewed. Islington Public Health fully supports the review of this licence.

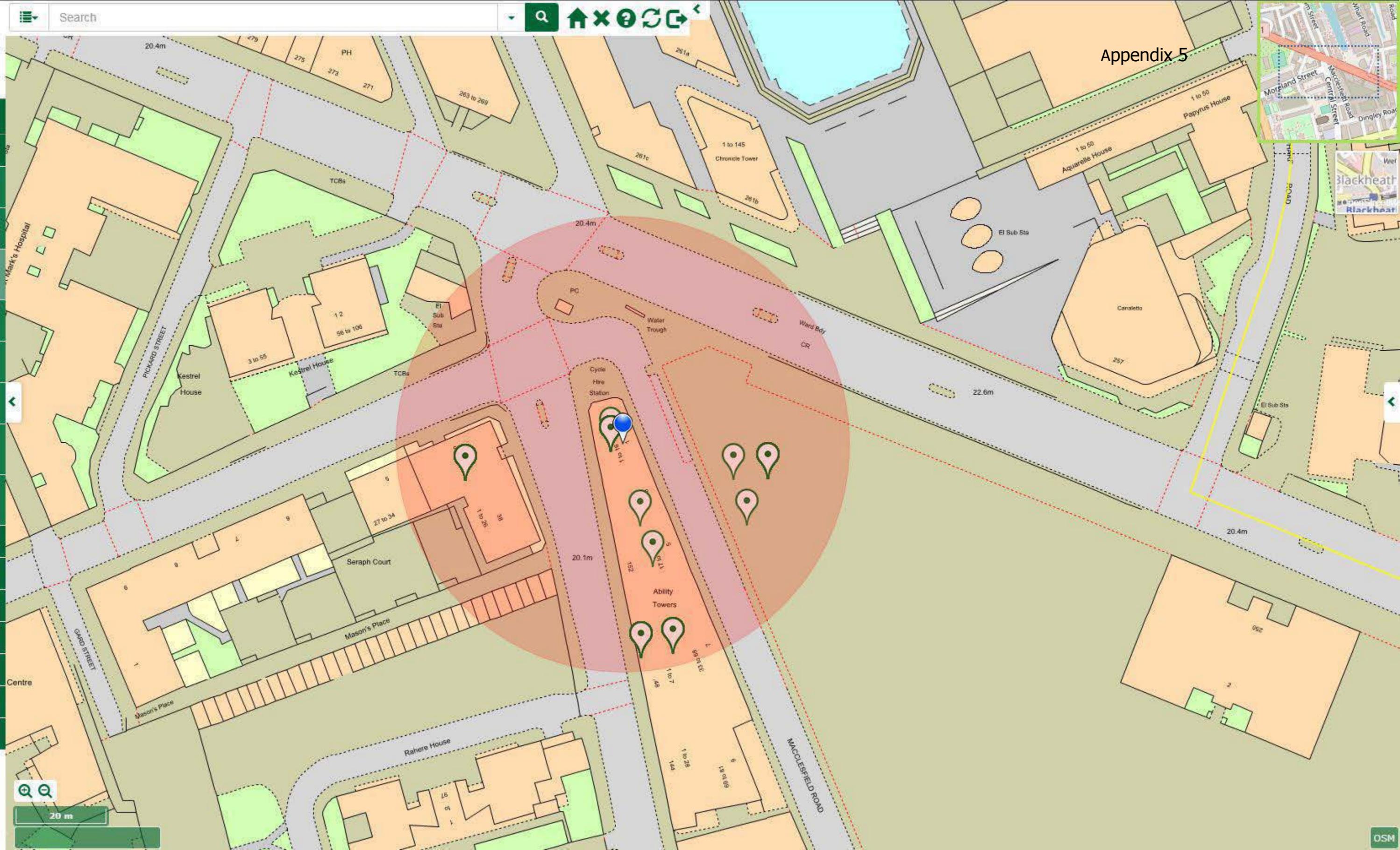
Recommendation

Islington's Public Health Department recommends that the committee takes account of the impact of alcohol-related harm to under-18s in Islington in considering the recommendations made by Trading Standards, including considering the revocation of this licence.

²<https://digital.nhs.uk/data-and-information/publications/statistical/smoking-drinking-and-drug-use-among-young-people-in-england/2016>

³ <https://fingertips.phe.org.uk/profile/local-alcohol-profiles>

- SHOW LAYERS
- Base Mapping
 - MASTERMAP
 - VECTORMAP LOCAL
 - Islington and surrounding Borough Boundaries
 - Islington Borough Boundary
 - LLPG Points (Postal)
 - LLPG Search
 - NLPG Points 100m Buffer to Islington (Postal)
 - LLPG Points (Non-postal and Postal)
- Borough Wide
- Parking
- Housing
- LBI Organisations
- Planning - Policies Map
- Planning - Other Constraints
- Historical Maps



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